1	Senate Bill No. 6
2	(By Senators Tucker, Kessler (Mr. President), Stollings, Laird
3	and Plymale)
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5	[Introduced January 8, 2014; referred to the Committee on Health
6	and Human Resources; and then to the Committee on the Judiciary.]
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11	A BILL to repeal §60A-10-8 of the Code of West Virginia, 1931, as
12	amended; to amend and reenact §60A-2-210 and §60A-2-212 of
13	said code; and to amend and reenact §60A-10-2, §60A-10-3,
14	§60A-10-4 and §60A-10-7 of said code, all relating to
15	Methamphetamine Lab Eradication Act and prevention of
16	production of methamphetamine; requiring certain drug products
17	be obtained by prescription only; moving certain drug products
18	from Schedule V to Schedule IV; providing exception for drug
19	products that cannot be feasibly converted into
20	methamphetamine; making legislative findings; defining terms;
21	prohibiting pharmacies from selling certain drugs that can be
22	used in production of methamphetamine without prescription;
23	creating criminal offense for possession of certain substances

1 without prescription with intent to transfer to another to 2 make methamphetamine; permitting sale of certain drugs without 3 prescription where Board of Pharmacy determines that drugs are for manufacture 4 not feasible for being used of 5 updating maximum amounts methamphetamine; persons are 6 permitted to purchase of certain drugs that cannot feasibly be 7 converted into methamphetamine; adjusting requirements of 8 Multi-State Real-Time Tracking System; removing certain 9 outdated language; and providing rule-making authority to 10 Board of Pharmacy to implement emergency and legislative 11 rules, which will provide procedures for which products may be 12 sold over the counter and which require prescription and other 13 information necessary to implement Methamphetamine Lab 14 Eradication Act.

15 Be it enacted by the Legislature of West Virginia:

That §60A-10-8 of the Code of West Virginia, 1931, as amended, The repealed; that §60A-2-210 and §60A-2-212 of said code be amended and reenacted; and that §60A-10-2, §60A-10-3, §60A-10-4 and §60A-10-7 of said code be amended and reenacted, all to read as follows:

21 ARTICLE 2. STANDARDS AND SCHEDULES.

22 §60A-2-210. Schedule IV.

23 (a) Schedule IV shall consist of the drugs and other

1 substances, by whatever official name, common or usual name, 2 chemical name, or brand name designated, listed in this section.

3 (b) *Narcotic drugs*. Unless specifically excepted or unless 4 listed in another schedule, any material, compound, mixture, or 5 preparation containing any of the following narcotic drugs, or 6 their salts calculated as the free anhydrous base or alkaloid, in 7 limited quantities as set forth below:

8 (1) Not more than 1 milligram of difenoxin and not less than 9 25 micrograms of atropine sulfate per dosage unit;

10 (2) Dextropropoxyphene
11 (alpha-(+)-4-dimethylamino-1,2-diphenyl-3-methyl-2-propionoxybuta
12 ne).

13 (c) Depressants. Unless specifically excepted or unless 14 listed in another schedule, any material, compound, mixture or 15 preparation which contains any quantity of the following 16 substances, including its salts, isomers and salts of isomers 17 whenever the existence of such salts, isomers and salts of isomers 18 is possible within the specific chemical designation:

19 (1) Alprazolam;

20 (2) Barbital;

21 (3) Bromazepam;

22 (4) Camazepam;

23 (5) Carisoprodol;

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- 1 (6) Chloral betaine; 2 (7) Chloral hydrate; 3 (8) Chlordiazepoxide; (9) Clobazam; 4 5 (10) Clonazepam; 6 (11) Clorazepate; 7 (12) Clotiazepam; (13) Cloxazolam; 8 9 (14) Delorazepam; (15) Diazepam; 10 (16) Estazolam; 11 12 (17) Ethchlorvynol; 13 (18) Ethinamate; 14 (19) Ethyl loflazepate; 15 (20) Fludiazepam; 16 (21) Flunitrazepam; 17 (22) Flurazepam; 18 (23) Halazepam; 19 (24) Haloxazolam; 20 (25) Ketazolam; 21 (26) Loprazolam; 22 (27) Lorazepam;
- 23 (28) Lormetazepam;

- 1 (29) Mebutamate;
- 2 (30) Medazepam;
- 3 (31) Meprobamate;
- 4 (32) Methohexital;
- 5 (33) Methylphenobarbital (mephobarbital);
- 6 (34) Midazolam;
- 7 (35) Nimetazepam;
- 8 (36) Nitrazepam;
- 9 (37) Nordiazepam;
- 10 (38) Oxazepam;
- 11 (39) Oxazolam;
- 12 (40) Paraldehyde;
- 13 (41) Petrichloral;
- 14 (42) Phenobarbital;
- 15 (43) Pinazepam;
- 16 (44) Prazepam;
- 17 (45) Quazepam;
- 18 (46) Temazepam;
- 19 (47) Tetrazepam;
- 20 (48) Triazolam;
- 21 (49) Zolpidem.

22 (d) *Fenfluramine*. Any material, compound, mixture or 23 preparation which contains any quantity of the following substance,

1 including its salts, isomers (whether optical, position or 2 geometric) and salts of such isomers whenever the existence of such 3 salts, isomers and salts of isomers is possible: Fenfluramine.

4 (e) *Stimulants*. Unless specifically excepted or unless listed 5 in another schedule, any material, compound, mixture or preparation 6 which contains any quantity of the following substances having a 7 stimulant effect on the central nervous system, including its salts, 8 isomers and salts of isomers:

- 9 (1) Cathine ((+)-norpseudoephedrine);
- 10 (2) Diethylpropion;
- 11 (3) Fencamfamin;
- 12 (4) Fenproporex;

13 (5) Mazindol;

14 (6) Mefenorex;

15 (7) Pemoline (including organometallic complexes and chelates 16 thereof);

17 (8) Phentermine;

18 (9) Pipradrol;

19 (10) SPA ((-)-1-dimethylamino-1,2-diphenylethane).

20 <u>(f) Any compound, mixture or preparation containing as its</u> 21 <u>single active ingredient ephedrine, pseudoephedrine or</u> 22 <u>phenylpropanolamine, their salts or optical isomers, or salts of</u> 23 <u>optical isomers except products which are for pediatric use</u> 1 primarily intended for administration to children under the age of 2 twelve and products which have been determined by the Board of 3 Pharmacy to be in a form which is not feasible for being used for 4 the manufacture of methamphetamine, as set forth in article ten of 5 this chapter: Provided, That neither the offenses set forth in 6 section four hundred one, article four of this chapter, nor the 7 penalties therein, shall be applicable to ephedrine, pseudoephedrine 8 or phenylpropanolamine, which shall be subject to the provisions of 9 article ten of this chapter.

10 (f) (g) Other substances. -- Unless specifically excepted or 11 unless listed in another schedule, any material, compound, mixture 12 or preparation which contains any quantity of the following 13 substances, including its salts:

14 (1) Pentazocine;

15 (2) Butorphanol.

Amyl nitrite, butyl nitrite, isobutyl nitrite and the other Amyl nitrites are controlled substances and no product containing these compounds as a significant component shall be possessed, 9 bought or sold other than pursuant to a bona fide prescription or 20 for industrial or manufacturing purposes.

21 §60A-2-212. Schedule V.

(a) Schedule V shall consist of the drugs and other substances,23 by whatever official name, common or usual name, chemical name, or

1 brand name designated, listed in this section.

2 (b) Narcotic drugs. -- Unless specifically excepted or unless 3 listed in another schedule, any material, compound, mixture or 4 preparation containing any of the following narcotic drugs and their 5 salts, as set forth below:

6 (1) Buprenorphine.

7 (c) Narcotic drugs containing nonnarcotic active medicinal 8 ingredients. Any compound, mixture or preparation containing any 9 of the following narcotic drugs or their salts calculated as the 10 free anhydrous base or alkaloid in limited quantities as set forth 11 below, which shall include one or more nonnarcotic active medicinal 12 ingredients in sufficient proportion to confer upon the compound, 13 mixture or preparation valuable medicinal qualities other than those 14 possessed by the narcotic drug alone:

15 (1) Not more than 200 milligrams of codeine per 100 milliliters 16 or per 100 grams;

17 (2) Not more than 100 milligrams of dihydrocodeine per 100
18 milliliters or per 100 grams;

19 (3) Not more than 100 milligrams of ethylmorphine per 100 20 milliliters or per 100 grams;

(4) Not more than 2.5 milligrams of diphenoxylate and not less22 than 25 micrograms of atropine sulfate per dosage unit;

23 (5) Not more than 100 milligrams of opium per 100 milliliters

1 or per 100 grams;

2 (6) Not more than 0.5 milligrams of difenoxin and not less than 325 micrograms of atropine sulfate per dosage unit.

4 (d) Stimulants. -- Unless specifically exempted or excluded or 5 unless listed in another schedule, any material, compound, mixture 6 or preparation which contains any quantity of the following 7 substances substance having a stimulant effect on the central 8 nervous system, including its salts, isomers and salts of isomers: 9 (1) Pyrovalerone.

10 (e) Any compound, mixture or preparation containing as its 11 single active ingredient ephedrine, pseudoephedrine or 12 phenylpropanolamine, their salts or optical isomers, or salts of 13 optical isomers except products which are for pediatric use 14 primarily intended for administration to children under the age of 15 twelve: *Provided*, That neither the offenses set forth in section 16 four hundred one, article four of this chapter, nor the penalties 17 therein, shall be applicable to ephedrine, pseudoephedrine or 18 phenylpropanolamine, which shall be subject to the provisions of 19 article ten of this chapter.

20 ARTICLE 10. METHAMPHETAMINE LABORATORY ERADICATION ACT.

21 §60A-10-2. Purpose; findings.

22 The Legislature finds:

23 (a) That the illegal production and distribution of

1 methamphetamine is an increasing problem nationwide and particularly 2 prevalent in rural states such as West Virginia.

3 (b) That methamphetamine is a highly addictive drug that can 4 be manufactured in small and portable laboratories. These 5 laboratories are operated by individuals who manufacture the drug 6 in a clandestine and unsafe manner, often resulting in explosions 7 and fires that can injure not only the individuals involved, but 8 their families, neighbors, law-enforcement officers and firemen.

9 (c) That use of methamphetamine can result in fatal kidney and 10 lung disorders, brain damage, liver damage, blood clots, chronic 11 depression, hallucinations, violent and aggressive behavior, 12 malnutrition, disturbed personality development, deficient immune 13 system and psychosis. Children born to mothers who are abusers of 14 methamphetamine can be born addicted and suffer birth defects, low 15 birth weight, tremors, excessive crying, attention deficit disorder 16 and behavior disorders.

17 (d) That in addition to the physical consequences to an 18 individual who uses methamphetamine, usage of the drug also produces 19 an increase in automobile accidents, explosions and fires, increased 20 criminal activity, increased medical costs due to emergency room 21 visits, increases in domestic violence, increased spread of 22 infectious diseases and a loss in worker productivity.

23 (e) That environmental damage is another consequence of the

1 methamphetamine epidemic. Each pound of methamphetamine produced 2 leaves behind five to six pounds of toxic waste. Chemicals and 3 byproducts that result from the manufacture of methamphetamine are 4 often poured into plumbing systems, storm drains or directly onto 5 the ground. Clean up of methamphetamine laboratories is extremely 6 resource-intensive, with an average remediation cost of \$5,000.

7 (f) That it is in the best interest of every West Virginian to 8 develop a viable solution to address the growing methamphetamine 9 problem in the State of West Virginia. The Legislature finds that 10 conversion-proof pseudoephedrine hydrocloride can provide an 11 over-the-counter option that cannot be used in the manufacture of Legislature finds that 12 methamphetamine. The requiring a 13 prescription for restricting access to over-the-counter drugs that 14 can be converted used to facilitate production of methamphetamine 15 is necessary to protect the public safety of all West Virginians. 16 (q) That it is further in the best interests of every West impediments 17 Virginian to create to the manufacture of 18 methamphetamine by requiring persons purchasing chemicals necessary 19 to the process to provide identification.

20 **§60A-10-3**. **Definitions**.

21 In this article:

(a) "Board of Pharmacy" or "board" means the West Virginia23 Board of Pharmacy established by the provisions of article five,

1 chapter thirty of this code.

2 (b) "Designated precursor" means any drug product made subject 3 to the requirements of this article by the provisions of section ten 4 of this article.

5 (c) "Distributor" means any person within this state or another 6 state, other than a manufacturer or wholesaler, who sells, delivers, 7 transfers or in any manner furnishes a drug product to any person 8 who is not the ultimate user or consumer of the product.

9 (d) "Drug product" means a pharmaceutical product that contains 10 ephedrine, pseudoephedrine or phenylpropanolamine or a substance 11 identified on the supplemental list provided in section seven of 12 this article which may be sold without a prescription and which is 13 labeled for use by a consumer in accordance with the requirements 14 of the laws and rules of this state and the federal government.

15 (e) "Ephedrine " means ephedrine, its salts or optical isomers 16 or salts of optical isomers.

17 (f) "Manufacturer" means any person within this state who 18 produces, compounds, packages or in any manner initially prepares 19 for sale or use any drug product or any such person in another state 20 if they cause the products to be compounded, packaged or transported 21 into this state.

22 (g) "National Association of Drug Diversion Investigators" or 23 "NADDI" means the non-profit 501(c)(3) organization established in

11989, made up of members who are responsible for investigating and 2 prosecuting pharmaceutical drug diversion, and that facilitates 3 cooperation between law enforcement, health care professionals, 4 state regulatory agencies and pharmaceutical manufacturers in the 5 investigation and prevention of prescription drug abuse and 6 diversion.

7 (h) "Multi-State Real-Time Tracking System" or "MSRTTS" means 8 the real-time electronic logging system provided by NADDI at no cost 9 to states that have legislation requiring real-time electronic 10 monitoring of precursor purchases, and agree to use the system. 11 MSRTTS is used by pharmacies and law enforcement to track sales of 12 over-the-counter (OTC) cold and allergy medications containing 13 precursors to the illegal drug, methamphetamine.

14 (i) "Phenylpropanolamine" means phenylpropanolamine, its salts,15 optical isomers and salts of optical isomers.

16 (j) "Pseudoephedrine" means pseudoephedrine, its salts, optical 17 isomers and salts of optical isomers.

18 (k) "Precursor" means any substance which may be used along 19 with other substances as a component in the production and 20 distribution of illegal methamphetamine.

(1) "Pharmacist" means an individual currently licensed by this 22 state to engage in the practice of pharmacist care as defined in 23 article five, chapter thirty of this code.

1 (m) "Pharmacy intern" has the same meaning as the term "intern" 2 as set forth in section one-b, article five, chapter thirty of this 3 code.

4 (n) "Pharmacy" means any drugstore, apothecary or place within 5 this state where drugs are dispensed and sold at retail or display 6 for sale at retail and pharmacist care is provided outside of this 7 state where drugs are dispensed and pharmacist care is provided to 8 residents of this state.

9 (o) "Pharmacy counter" means an area in the pharmacy restricted 10 to the public where controlled substances are stored and housed and 11 where controlled substances may only be sold, transferred or 12 dispensed by a pharmacist, pharmacy intern or pharmacy technician. 13 (p) "Pharmacy technician" means a registered technician who 14 meets the requirements for registration as set forth in article 15 five, chapter thirty of this code.

16 (q) "Retail establishment" means any entity or person within 17 this state who sells, transfers or distributes goods, including 18 over-the-counter drug products, to an ultimate consumer.

(r) "Schedule V" means the schedule of controlled substances 20 set out in section two hundred twelve, section <u>article</u> two of this 21 chapter.

22 (s) "Superintendent of the State Police" or "Superintendent" 23 means the Superintendent of the West Virginia State Police as set

1 forth in section five, article two, chapter fifteen of this code. 2 (t) "Wholesaler" means any person within this state or another 3 state, other than a manufacturer, who sells, transfers or in any 4 manner furnishes a drug product to any other person in this state 5 for the purpose of being resold.

6 §60A-10-4. Purchase, receipt, acquisition and possession of
 substances to be used as precursor to manufacture
 of methamphetamine or another controlled substance;
 offenses; exceptions; penalties.

(a) A pharmacy may not sell, transfer or dispense to the same (a) A pharmacy may not purchase more than three and six-tenths grams per day, more than seven and two-tenths grams in a thirty-day grams per day, more than forty-eight grams annually of ephedrine, period or more than forty-eight grams annually of ephedrine, the product has been determined by the Board of Pharmacy to unless the product has been determined by the Board of Pharmacy to be in a form which is not feasible for being used for the ranufacture of methamphetamine: *Provided*, That a pharmacy may not sell, transfer or dispense to the same person, and a person may not purchase more than three and six-tenths grams per day, more than seven and two-tenths grams in a thirty-day period or more than forty-eight grams annually of ephedrine, pseudoephedrine or phenylpropanolamine that has been determined by the Board of Pharmacy to be in a form which is not feasible for being used for 1 <u>the manufacture of methamphetamine.</u> The limits shall apply to the 2 total amount of ephedrine, pseudoephedrine and phenylpropanolamine 3 contained in the products, and not the overall weight of the 4 products.

5 (1) Any person who or knowingly purchases, receives or 6 otherwise possesses more than seven and two-tenths grams in a 7 thirty-day period of ephedrine, pseudoephedrine or 8 phenylpropanolamine in any form without a prescription is guilty of 9 a misdemeanor and, upon conviction, shall be confined in a jail for 10 not more than one year, fined not more than \$1,000, or both fined 11 and confined.

12 (2) Any person who knowingly purchases, receives or otherwise 13 possesses ephedrine, pseudoephedrine or phenylpropanolamine in any 14 form with the intent to transfer the substance to someone that the 15 person knows or should know will use the substance to manufacture 16 methamphetamine is guilty of a misdemeanor and, upon conviction, 17 shall be confined in a jail for not more than one year, fined not 18 more than \$1,000, or both fined and confined.

19 (2) (3) Any pharmacy, wholesaler or other entity operating the 20 retail establishment which sells, transfers or dispenses a product 21 in violation of this section is guilty of a misdemeanor and, upon 22 conviction, shall be fined not more than \$1,000 for the first 23 offense, or more than \$10,000 for each subsequent offense.

1 (b) Notwithstanding the provisions of subdivision (a)(1) 2 <u>subdivisions (1) and (2) of subsection (a)</u> of this section, any 3 person convicted of a second or subsequent violation of the 4 provisions of said subdivisions or a statute or ordinance of the 5 United States or another state which contains the same essential 6 elements is guilty of a felony and, upon conviction, shall be 7 imprisoned in a state correctional facility for not less than one 8 nor more than five years, fined not more than \$25,000, or both 9 imprisoned and fined.

10 (c) The provisions of subsection (a) of this section shall not 11 apply to:

12 (1) Products dispensed pursuant to a valid prescription;

13 (2) Drug products which are for pediatric use primarily 14 intended for administration to children under the age of twelve; <u>or</u> 15 (3) Drug products containing ephedrine, pseudoephedrine or 16 phenylpropanolamine, their salts or optical isomers or salts of 17 optical isomers or other designated precursor which have been 18 determined by the Board of Pharmacy to be in a form which is not 19 feasible for being used for the manufacture of methamphetamine; or 20 (4) (3) Persons lawfully possessing drug products in their 21 capacities as distributors, wholesalers, manufacturers, pharmacists, 22 pharmacy interns, pharmacy technicians, or health care 23 professionals.

1 (d) Notwithstanding any provision of this code to the contrary, 2 any person who knowingly possesses any amount of ephedrine, 3 pseudoephedrine, phenylpropanolamine or other designated precursor 4 with the intent to use it in the manufacture of methamphetamine, who 5 knowingly compensates, hires or provides other incentives for 6 another person to purchase, obtain or transfer any amount of 7 ephedrine, pseudoephedrine, phenylpropanolamine or other designated 8 precursor with the intent to use it in the manufacture of 9 methamphetamine or who knowingly possesses a substance containing 10 ephedrine, pseudoephedrine or phenylpropanolamine or their salts, 11 optical isomers or salts of optical isomers in a state or form which 12 is, or has been altered or converted from the state or form in which 13 these chemicals are, or were, commercially distributed is guilty of 14 a felony and, upon conviction, shall be imprisoned in a state 15 correctional facility for not less than two nor more than ten years, 16 fined not more than \$25,000, or both imprisoned and fined.

17 (e) (1) Any pharmacy, wholesaler, manufacturer or distributor 18 of drug products containing ephedrine, pseudoephedrine, 19 phenylpropanolamine, their salts or optical isomers or salts of 20 optical isomers or other designated precursor shall obtain a 21 registration annually from the State Board of Pharmacy as described 22 in section six of this article. Any such pharmacy, wholesaler, 23 manufacturer or distributor shall keep complete records of all sales

1 and transactions as provided in section eight of this article. The 2 records shall be gathered and maintained pursuant to legislative 3 rule promulgated by the Board of Pharmacy.

4 (2) Any drug products possessed without a registration as 5 provided in this section are subject to forfeiture upon conviction 6 for a violation of this section.

7 (3) In addition to any administrative penalties provided by 8 law, any violation of this subsection is a misdemeanor, punishable 9 upon conviction by a fine in an amount not more than \$10,000.

10 §60A-10-7. Restricted products; rule-making authority.

(a) On or before July 1, <u>2014</u>, 2005 the Board of Pharmacy shall 12 promulgate emergency and legislative rules pursuant to the provision 13 of article three, chapter twenty-nine-a of this code to <u>implement</u> 14 <u>continue the</u> a program wherein the Board of Pharmacy shall consult 15 <u>consults</u> with the Superintendent of the State Police in identifying 16 drug products which are a designated precursor, in addition to those 17 that contain ephedrine, pseudoephedrine or phenylpropanolamine, that 18 are commonly being used in the production and distribution of 19 methamphetamine. Those drug products which the Superintendent of 20 the State Police have demonstrated by empirical evidence are 21 commonly used in the manufacture of methamphetamine shall be added 22 to a supplemental list and shall be subject to all of the 23 restrictions of this article. These rules established pursuant to

1 this section shall include:

(1) A process whereby pharmacies are made aware of all drug 2 ephedrine, pseudoephedrine 3 products that contain and 4 phenylpropanolamine that will be listed as a Schedule V substance 5 and must be sold, transferred or dispensed from behind a pharmacy 6 counter. This process shall specifically state which products have 7 been determined by the Board of Pharmacy to be in a form which is 8 not feasible for being used for the manufacture of methamphetamine 9 and may, therefore, be sold without a prescription. The process 10 shall specify that all other drug products which have not been 11 determined by the Board of Pharmacy to be in a form which is not 12 feasible for being used for the manufacture of methamphetamine may 13 be distributed by prescription only;

14 (2) A process whereby pharmacies and retail establishments are 15 made aware of additional drug products added to Schedule V, 16 <u>including whether that product has been determined by the Board of</u> 17 <u>Pharmacy to be in a form which is not feasible for being used for</u> 18 <u>the manufacture of methamphetamine</u>, that are required to be placed 19 behind the pharmacy counter for sale, transfer or distribution can 20 be periodically reviewed and updated.

(b) At any time after July 1, 2005, the Board of Pharmacy, upon 22 the recommendation of the Superintendent of the State Police, shall 23 promulgate emergency and legislative rules pursuant to the provision

lof article three, chapter twenty-nine-a of this code to implement 2 an updated supplemental list of products containing the controlled 3 substances ephedrine, pseudoephedrine or phenylpropanolamine as an 4 active ingredient or any other drug used as a precursor in the 5 manufacture of methamphetamine, which the Superintendent of the 6 State Police has demonstrated by empirical evidence is being used 7 in the manufacture of methamphetamine. <u>This list shall also note</u> 8 <u>any products containing ephedrine, pseudoephedrine or</u> 9 <u>phenylpropanolamine as an active ingredient but which has been</u> 10 <u>determined by the Board of Pharmacy to be in a form which is not</u> 11 <u>feasible for being used for the manufacture of methamphetamine.</u> 12 This listing process shall comport with the requirements of 13 subsection (a) of this section.

NOTE: The purpose of this bill is to allow for the sale of drug products determined by the Board of Pharmacy to be in a form which is not feasible for being used for the manufacture of methamphetamine to be sold in an over-the-counter transaction, while requiring drug products that may be converted to use in the manufacture of methamphetamine to be sold by prescription only.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.